AMENDED IN SENATE SEPTEMBER 4, 2015 AMENDED IN SENATE AUGUST 31, 2015 AMENDED IN SENATE JUNE 18, 2015 AMENDED IN ASSEMBLY MARCH 18, 2015

CALIFORNIA LEGISLATURE—2015–16 REGULAR SESSION

ASSEMBLY BILL

No. 908

Introduced by Assembly Members Gomez and Burke (Coauthor: Assembly Member Gonzalez)

February 26, 2015

An act to amend, repeal, and add-Section 3301 Sections 985, 2655, 3301, and 3303 of the Unemployment Insurance Code, relating to disability compensation, and making an appropriation therefor.

LEGISLATIVE COUNSEL'S DIGEST

AB 908, as amended, Gomez. Disability compensation:—family temporary disability insurance.

Existing unemployment compensation disability law provides a formula for determining benefits available to qualifying disabled individuals. For an individual who has quarterly base wages of greater than \$1,749.20, the weekly benefit is calculated by multiplying base wages by 55% and dividing the result by 13. For a benefit that is not a multiple of \$1, existing law provides that the benefit shall be computed to the next higher multiple of \$1. However, existing law provides that this amount may not exceed the maximum workers' compensation temporary disability indemnity weekly benefit amount.

Under existing law, the family temporary disability insurance program provides up to 6 weeks of wage replacement benefits to workers who

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take time off work to care for specified persons, or to bond with a minor child within one year of the birth or placement of the child in connection with foster care or adoption. Existing law defines "weekly benefit amount" for purposes of this program to mean the amount of benefits available to qualifying disabled individuals pursuant to unemployment compensation disability law.

This bill would revise the formula for determining benefits available pursuant to unemployment compensation disability law and for the family temporary disability insurance program, for periods of disability commencing after January 1, 2017, to provide a weekly benefit amount minimum of \$50 and a maximum of the maximum worker's compensation temporary disability indemnity weekly benefit amount established by the Department of Industrial Relations pursuant to existing law.

This bill would require the family temporary disability insurance program to provide up to 8 weeks of wage replacement benefits on and after January 1, 2018. This bill would, for purposes of this program on and after January 1, 2017, require the weekly benefit amount to be ealculated with a specified formula. However, the amount would be prohibited from being less than \$250, except as specified, and more than the maximum workers' compensation temporary disability indemnity weekly benefit amount, as specified. 2017.

Existing law deems an individual to be eligible for family temporary disability benefits if, among other things, the individual is unable to perform his or her regular or customary work for a 7-day waiting period during each disability benefit period. and prohibits payments for benefits during this waiting period.

This bill, on and after January 1, 2017, also would remove the 7-day waiting period for these benefits.

Under existing law, workers are required to pay contributions—to on remuneration that is equal to 4 times the maximum weekly benefit for a calendar year multiplied by 13 and divided by 55%. Existing law requires these contributions to be deposited into the Unemployment Compensation Disability Fund, a special fund in the State Treasury, and those funds are continuously appropriated for the purpose of providing disability benefits and making payment of expenses in administering those provisions.

This bill, on and after January 1, 2017, instead would require contributions on remuneration of less than \$150,000, and would require this limit to increase annually by an amount equal to the percentage _3_ AB 908

increase in the state average weekly wage, as defined. No contributions would be required on remuneration exceeding that amount.

This bill, by authorizing an increase *in the amount of workers'* contributions into, and an increase in the expenditure of money-from from, the Unemployment Compensation Disability Fund, would make an appropriation.

This bill would require, by October 1, 2016, the Employment Development Department to report to the Assembly Committee on Insurance and Senate Committee on Labor and Industrial Relations specified information regarding the waiting period for disability benefits.

Vote: majority. Appropriation: yes. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 985 of the Unemployment Insurance Code 2 is amended to read:
- 985. (a) Section 984 shall not apply to that part of the remuneration which, after remuneration with respect to employment equal to four times the maximum weekly benefit for each calendar year specified in Section 2655 multiplied by 13 and divided by 55 percent has been paid to an individual by an employer, is paid to the individual by the employer.
- 9 (b) This section shall become inoperative and repealed on 10 January 1, 2017.
- 11 SEC. 2. Section 985 is added to the Unemployment Insurance 12 Code, to read:

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- 985. (a) Section 984 shall not apply to that part of the remuneration that, when earned in 2017, exceeds one hundred fifty thousand dollars (\$150,000). Commencing on January 1, 2018, and each January 1 thereafter, this limit amount shall increase by an amount equal to the percentage increase in the state average weekly wage as compared to the prior year.
- 19 (b) For purposes of this section, "state average weekly wage"
 20 means the average weekly wage paid by employers to employees
 21 covered by unemployment insurance as reported by the United
 22 States Department of Labor for California for the 12 months ending
 23 on March 31 of the calendar year preceding the year in which the
 24 disability occurred.
 - (c) This section shall become operative on January 1, 2017.

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SEC. 3. Section 2655 of the Unemployment Insurance Code is amended to read:

2655. (a) Except as provided in subdivisions (b), (c), and (d), an individual's "weekly benefit amount" shall be the amount appearing in column B in the table set forth in this subdivision on the line of which in column A of the table there appears the wage bracket containing the amount of wages paid to the individual for employment by employers during the quarter of his or her disability base period in which wages were the highest.

| 10 | | |
|----|--------------------|----------------|
| 11 | A | В |
| 12 | Amount of wages in | Weekly benefit |
| 13 | highest quarter | amount |
| 14 | \$75–1,149.99 | \$50 |
| 15 | 1,150–1,174.99 | 51 |
| 16 | 1,175–1,199.99 | 52 |
| 17 | 1,200–1,224.99 | 53 |
| 18 | 1,225–1,249.99 | 54 |
| 19 | 1,250–1,274.99 | 55 |
| 20 | 1,275–1,299.99 | 56 |
| 21 | 1,300–1,324.99 | 57 |
| 22 | 1,325–1,349.99 | 58 |
| 23 | 1,350–1,374.99 | 59 |
| 24 | 1,375–1,399.99 | 60 |
| 25 | 1,400–1,424.99 | 61 |
| 26 | 1,425–1,449.99 | 62 |
| 27 | 1,450–1,474.99 | 63 |
| 28 | 1,475–1,499.99 | 64 |
| 29 | 1,500–1,524.99 | 65 |
| 30 | 1,525–1,549.99 | 66 |
| 31 | 1,550–1,574.99 | 67 |
| 32 | 1,575–1,599.99 | 68 |
| 33 | 1,600–1,624.99 | 69 |
| 34 | 1,625–1,649.99 | 70 |
| 35 | 1,650–1,674.99 | 71 |
| 36 | 1,675–1,699.99 | 72 |
| 37 | 1,700–1,724.99 | 73 |
| 38 | 1,725–1,749.20 | 74 |
| 39 | | |

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(b) For periods of disability commencing on or after January 1, 1990, and prior to January 1, 1991, if the amount of wages paid an individual for employment by employers during the quarter of his or her disability base period in which these wages were highest exceeds one thousand seven hundred forty-nine dollars and twenty cents (\$1,749.20), the weekly benefit amount shall be 55 percent of these wages divided by 13, but not exceeding two hundred sixty-six dollars (\$266) or the maximum workers' compensation temporary disability indemnity weekly benefit amount, whichever is less. If the benefit payable under this subdivision is not a multiple of one dollar (\$1), it shall be computed to the next higher multiple of one dollar (\$1).

- (c) For periods of disability commencing on or after January 1, 1991, but before January 1, 2000, if the amount of wages paid an individual for employment by employers during the quarter of his or her disability base period in which these wages were highest exceeds one thousand seven hundred forty-nine dollars and twenty cents (\$1,749.20), the weekly benefit amount shall be 55 percent of these wages divided by 13, but not exceeding three hundred thirty-six dollars (\$336). If the benefit payable under this subdivision is not a multiple of one dollar (\$1), it shall be computed to the next higher multiple of one dollar (\$1).
- (d) (1) For periods of disability commencing on or after January 1, 2000, if the amount of wages paid an individual for employment by employers during the quarter of his or her disability base period in which these wages were highest exceeds one thousand seven hundred forty-nine dollars and twenty cents (\$1,749.20), the weekly benefit amount shall be equal to 55 percent of these wages divided by 13, but not exceeding the maximum workers' compensation temporary disability indemnity weekly benefit amount.
- (2) Notwithstanding the maximum workers' compensation temporary disability indemnity weekly benefit amount of paragraph (1) of subdivision (d), if the benefit under this subdivision is not a multiple of one dollar (\$1), it shall be computed to the next higher multiple of one dollar (\$1).
- 36 (e) This section shall become inoperative and repealed on 37 January 1, 2017.
- 38 SEC. 4. Section 2655 is added to the Unemployment Insurance 39 Code, to read:

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2655. (a) Except as provided in subdivisions (b), (c), (d), and (e), an individual's "weekly benefit amount" shall be the amount appearing in column B in the table set forth in this subdivision on the line of which in column A of the table there appears the wage bracket containing the amount of wages paid to the individual for employment by employers during the quarter of his or her disability base period in which wages were the highest.

| 8 | | |
|----|--------------------|----------------|
| 9 | A | B |
| 10 | Amount of wages in | Weekly benefit |
| 11 | highest quarter | amount |
| 12 | \$75–1,149.99 | \$50 |
| 13 | 1,150–1,174.99 | 51 |
| 14 | 1,175–1,199.99 | 52 |
| 15 | 1,200–1,224.99 | 53 |
| 16 | 1,225–1,249.99 | 54 |
| 17 | 1,250–1,274.99 | 55 |
| 18 | 1,275–1,299.99 | 56 |
| 19 | 1,300–1,324.99 | 57 |
| 20 | 1,325–1,349.99 | 58 |
| 21 | 1,350–1,374.99 | 59 |
| 22 | 1,375–1,399.99 | 60 |
| 23 | 1,400–1,424.99 | 61 |
| 24 | 1,425–1,449.99 | 62 |
| 25 | 1,450–1,474.99 | 63 |
| 26 | 1,475–1,499.99 | 64 |
| 27 | 1,500–1,524.99 | 65 |
| 28 | 1,525–1,549.99 | 66 |
| 29 | 1,550–1,574.99 | 67 |
| 30 | 1,575–1,599.99 | 68 |
| 31 | 1,600–1,624.99 | 69 |
| 32 | 1,625–1,649.99 | 70 |
| 33 | 1,650–1,674.99 | 71 |
| 34 | 1,675–1,699.99 | 72 |
| 35 | 1,700–1,724.99 | 73 |
| 36 | 1,725–1,749.20 | 74 |
| 37 | | |
| | | |

(b) For periods of disability commencing on or after January 1, 1990, and prior to January 1, 1991, if the amount of wages paid an individual for employment by employers during the quarter of

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his or her disability base period in which these wages were highest exceeds one thousand seven hundred forty-nine dollars and twenty cents (\$1,749.20), the weekly benefit amount shall be 55 percent of these wages divided by 13, but not exceeding two hundred sixty-six dollars (\$266) or the maximum workers' compensation temporary disability indemnity weekly benefit amount, whichever is less. If the benefit payable under this subdivision is not a multiple of one dollar (\$1), it shall be computed to the next higher multiple of one dollar (\$1).

- (c) For periods of disability commencing on or after January 1, 1991, but before January 1, 2000, if the amount of wages paid an individual for employment by employers during the quarter of his or her disability base period in which these wages were highest exceeds one thousand seven hundred forty-nine dollars and twenty cents (\$1,749.20), the weekly benefit amount shall be 55 percent of these wages divided by 13, but not exceeding three hundred thirty-six dollars (\$336). If the benefit payable under this subdivision is not a multiple of one dollar (\$1), it shall be computed to the next higher multiple of one dollar (\$1).
- (d) (1) For periods of disability commencing on or after January 1, 2000, but before January 1, 2017, if the amount of wages paid an individual for employment by employers during the quarter of his or her disability base period in which these wages were highest exceeds one thousand seven hundred forty-nine dollars and twenty cents (\$1,749.20), the weekly benefit amount shall be equal to 55 percent of these wages divided by 13, but not exceeding the maximum workers' compensation temporary disability indemnity weekly benefit amount.
- (2) Notwithstanding the maximum workers' compensation temporary disability indemnity weekly benefit amount of paragraph (1), if the benefit under this subdivision is not a multiple of one dollar (\$1), it shall be computed to the next higher multiple of one dollar (\$1).
- (e) For periods of disability commencing on and after January 1, 2017, an individual's "weekly benefit amount" shall be as follows:
- (1) When the amount of wages paid to the individual for employment by employers during the quarter of the individual's disability base period in which these wages were highest is less than eight hundred thirteen dollars (\$813), then fifty dollars (\$50).

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(2) When the amount of wages paid to the individual for employment by employers during the quarter of the individual's disability base period in which these wages were highest is eight hundred thirteen dollars (\$813) or more, and is less than one-third of the amount of the state average base period wages, then 80 percent of the amount of wages paid to the individual for employment by employers during the quarter of the individual's disability base period in which these wages were highest, divided by 13. If the weekly benefit amount is not a multiple of one dollar (\$1), it shall be computed to the next higher multiple of one dollar (\$1).

- (3) Except as provided in paragraph (4), when the amount of wages paid to the individual for employment by employers during the quarter of the individual's disability base period in which these wages were highest is one-third of the amount of the state average base period wages, or more, then either (A) 26.67 percent of the state average weekly wage, or (B) 60 percent of the amount of wages paid to the individual for employment by employers during the quarter of the individual's disability base period in which these wages were highest divided by 13, whichever amount is greater. If the weekly benefit amount is not a multiple of one dollar (\$1), it shall be computed to the next higher multiple of one dollar (\$1).
- (4) An individual's "weekly benefit amount" shall not exceed the maximum workers' compensation temporary disability indemnity weekly benefit amount established by the Department of Industrial Relations pursuant to Section 4453 of the Labor Code.
 - (f) For purposes of this section:
- (1) "State average base period wages" means the state average weekly wage multiplied by 13.
- (2) "State average weekly wage" means the average weekly wage paid by employers to employees covered by unemployment insurance as reported by the United States Department of Labor for California for the 12 months ending on March 31 of the calendar year preceding the year in which the disability occurred.
- (g) This section shall become operative on January 1, 2017.
 SECTION 1.
- 37 SEC. 5. Section 3301 of the Unemployment Insurance Code is amended to read:
- 39 3301. (a) (1) The purpose of this chapter is to establish, within the state disability insurance program, a family temporary disability

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insurance program. Family temporary disability insurance shall provide up to six weeks of wage replacement benefits to workers who take time off work to care for a seriously ill child, spouse, parent, grandparent, grandchild, sibling, or domestic partner, or to bond with a minor child within one year of the birth or placement of the child in connection with foster care or adoption.

- (2) Nothing in this chapter shall be construed to abridge the rights and responsibilities conveyed under the CFRA or pregnancy disability leave.
- (b) An individual's "weekly benefit amount" shall be the amount provided in Section 2655. An individual is eligible to receive family temporary disability insurance benefits equal to one-seventh of his or her weekly benefit amount for each full day during which he or she is unable to work due to caring for a seriously ill or injured family member or bonding with a minor child within one year of the birth or placement of the child in connection with foster care or adoption.
- (c) The maximum amount payable to an individual during any disability benefit period for family temporary disability insurance shall be six times his or her "weekly benefit amount," but in no case shall the total amount of benefits payable be more than the total wages paid to the individual during his or her disability base period. If the benefit is not a multiple of one dollar (\$1), it shall be computed to the next higher multiple of one dollar (\$1).
- (d) No more than six weeks of family temporary disability insurance benefits shall be paid within any 12-month period.
- (e) An individual shall file a claim for family temporary disability insurance benefits not later than the 41st consecutive day following the first compensable day with respect to which the claim is made for benefits, which time shall be extended by the department upon a showing of good cause. If a first claim is not complete, the claim form shall be returned to the claimant for completion and it shall be completed and returned not later than the 10th consecutive day after the date it was mailed by the department to the claimant, except that such time shall be extended by the department upon a showing of good cause.
- (f) This section shall become inoperative and shall be repealed on January 1, 2017.

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SEC. 2.

SEC. 6. Section 3301 is added to the Unemployment Insurance Code, to read:

- 3301. (a) (1) (A)—The purpose of this chapter is to establish, within the state disability insurance program, a family temporary disability insurance program. Family temporary disability insurance shall provide *up to eight weeks* wage replacement benefits to workers who take time off work to care for a seriously ill child, spouse, parent, grandparent, grandchild, sibling, or domestic partner, or to bond with a minor child within one year of the birth or the placement of the child in connection with foster care or adoption.
- (B) Before January 1, 2018, up to six weeks of wage replacement benefits shall be provided.
- (C) On and after January 1, 2018, up to eight weeks of wage replacement benefits shall be provided.
- (2) Nothing in this chapter shall be construed to abridge the rights and responsibilities conveyed under the CFRA or pregnancy disability leave.
- (b) An individual's "weekly benefit amount" shall be the amount provided in Section 2655. An individual is eligible to receive family temporary disability insurance benefits equal to one-seventh of his or her weekly benefit amount for each full day during which he or she is unable to work due to caring for a seriously ill or injured family member or bonding with a minor child within one year of the birth or the placement of the child in connection with foster care or adoption.
- (c) (1) Before January 1, 2018, the The maximum amount payable to an individual during any disability benefit period for family temporary disability insurance shall be six eight times his or her "weekly benefit amount," but in no case shall the total amount of benefits payable be more than the total wages paid to the individual during his or her disability base period. If the benefit is not a multiple of one dollar (\$1), it shall be computed to the next higher multiple of one dollar (\$1).
- (2) On and after January 1, 2018, the maximum amount payable to an individual during any disability benefit period for family temporary disability insurance shall be eight times his or her "weekly benefit amount," but in no case shall the total amount of

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benefits payable be more than the total wages paid to the individual during his or her disability base period.

- (d) (1) Before January 1, 2018, no more than six weeks of family temporary disability insurance benefits shall be paid within any 12-month period.
 - (2) On and after January 1, 2018, no

- (d) No more than eight weeks of family temporary disability insurance benefits shall be paid within any 12-month period.
- (e) An individual shall file a claim for family temporary disability insurance benefits not later than the 41st consecutive day following the first compensable day with respect to which the claim is made for benefits, which time shall be extended by the department upon a showing of good cause. If a first claim is not complete, the claim form shall be returned to the claimant for completion and it shall be completed and returned not later than the 10th consecutive day after the date it was mailed by the department to the claimant, except that such time shall be extended by the department upon a showing of good cause.
- (f) For purposes of this chapter, an individual's "weekly benefit amount" shall be as follows:
- (1) When the amount of wages paid to the individual for employment by employers during the quarter of the individual's disability base period in which these wages were highest is not more than four thousand sixty three dollars (\$4,063), then two hundred fifty dollars (\$250), except that the weekly benefit amount shall not exceed the amount of wages paid to the individual during the quarter of the person's disability base period in which these wages were highest divided by 13.
- (2) When the amount of wages paid to the individual for employment by employers during the quarter of the individual's disability base period in which these wages were highest is more than four thousand sixty three dollars (\$4,063), but not more than five thousand dollars (\$5,000), then 80 percent of the amount of wages paid to the individual for employment by employers during the quarter of the individual's disability base period in which these wages were highest, divided by 13. If the weekly benefit amount is not a multiple of one dollar (\$1), it shall be computed to the next higher multiple of one dollar (\$1).
- (3) When the amount of wages paid to the individual for employment by employers during the quarter of the individual's

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disability base period in which these wages were highest is more than five thousand dollars (\$5,000), but is not more than fifteen thousand dollars (\$15,000), then either (A) three hundred eight dollars (\$308) or (B) 75 percent of the amount of wages paid to the individual for employment by employers during the quarter of the individual's disability base period in which these wages were highest divided by 13, whichever amount is greater. If the weekly benefit amount is not a multiple of one dollar (\$1), it shall be computed to the next higher multiple of one dollar (\$1).

- (4) Except as provided in paragraph (5), when the amount of wages paid to the individual for employment by employers during the quarter of the individual's disability base period in which these wages were highest exceeds fifteen thousand dollars (\$15,000), then either (A) eight hundred sixty five dollars (\$865) or (B) 65 percent of the amount of wages paid to the individual for employment by employers during the quarter of the individual's disability base period in which these wages were highest divided by 13, whichever amount is greater. If the weekly benefit amount is not a multiple of one dollar (\$1), it shall be computed to the next higher multiple of one dollar (\$1).
- (5) An individual's "weekly benefit amount" shall not exceed the maximum workers' compensation temporary disability indemnity weekly benefit amount established by the Department of Industrial Relations pursuant to Section 4453 of the Labor Code.

 (g)
- (f) This section shall become operative on January 1, 2017. SEC. 7. Section 3303 of the Unemployment Insurance Code is amended to read:
- 3303. (a) On and after July 1, 2014, an individual shall be deemed eligible for family temporary disability insurance benefits equal to one-seventh of his or her weekly benefit amount on any day in which he or she is unable to perform his or her regular or customary work because he or she is bonding with a minor child during the first year after the birth or placement of the child in connection with foster care or adoption or caring for a seriously ill child, parent, grandparent, grandchild, sibling, spouse, or domestic partner, only if the director finds all of the following:
- (1) The individual has made a claim for temporary disability benefits as required by authorized regulations.

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1 (b)

(2) The individual has been unable to perform his or her regular or customary work for a seven-day waiting period during each disability benefit period, with respect to which waiting period no family temporary disability insurance benefits are payable.

(e)

- 7 (3) The individual has filed a certificate, as required by Sections 8 2708 and 2709.
 - (b) This section shall become inoperative and repealed on January 1, 2017.
 - SEC. 8. Section 3303 is added to the Unemployment Insurance Code, to read:
 - 3303. (a) On and after July 1, 2014, an individual shall be deemed eligible for family temporary disability insurance benefits equal to one-seventh of his or her weekly benefit amount on any day in which he or she is unable to perform his or her regular or customary work because he or she is bonding with a minor child during the first year after the birth or placement of the child in connection with foster care or adoption, or caring for a seriously ill child, parent, grandparent, grandchild, sibling, spouse, or domestic partner, only if the director finds both of the following:
 - (1) The individual has made a claim for temporary disability benefits as required by authorized regulations.
 - (2) The individual has filed a certificate, as required by Sections 2708 and 2709.
 - (b) This section shall become operative on January 1, 2017.
 - SEC. 9. (a) By October 1, 2016, the Employment Development Department shall report to the Assembly Committee on Insurance and the Senate Committee on Labor and Industrial Relations the projected costs and potential benefits associated with options to reduce, eliminate, or otherwise modify the waiting period for disability insurance benefits.
 - (b) The report to be submitted pursuant to subdivision (a) shall be submitted in compliance with Section 9795 of the Government Code.
- 36 (c) Pursuant to Section 10231.5 of the Government Code, this section is repealed on January 1, 2020.